



# The world's first national digital contact tracing programme

**Jason Bay**  
TraceTogether creator

17 August 2022



● how it all started

JAN  
24



WhatsApp with MOH official

Singapore

### Singapore confirms first case of Wuhan virus



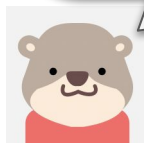
Employees at Singapore's National Centre for Infectious Diseases putting on protective gear before carrying out testing for the novel coronavirus.

Source: Channel NewsAsia

Happy new year! (Kinda) Got a question for you.

Are you aware of any contact tracing mobile app solution currently?

If you think this is worth looking into, some of my devs are trying to figure it out.



● how it all *actually* started

WORLD NEWS JUNE 1, 2015 / 3:22 PM / UPDATED 7 YEARS AGO

## South Korea fights to contain MERS outbreak, considers tough measures

By Jack Kim

3 MIN READ

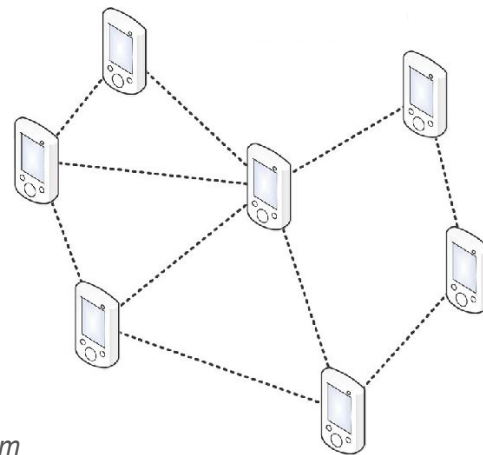


SEOUL (Reuters) - South Korea struggled to contain an outbreak of Middle East Respiratory Syndrome (MERS) on Monday as health authorities announced three more cases, bringing the number of infections to 18 in just over 10 days.

Source: Reuters



Image: <https://www.signalbooster.com>



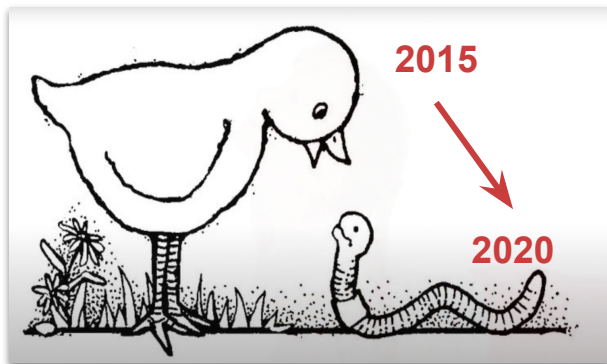
● how it all *actually* started



Ministry of Communications  
and Information



Government  
Digital  
Services  
hive.gov.sg

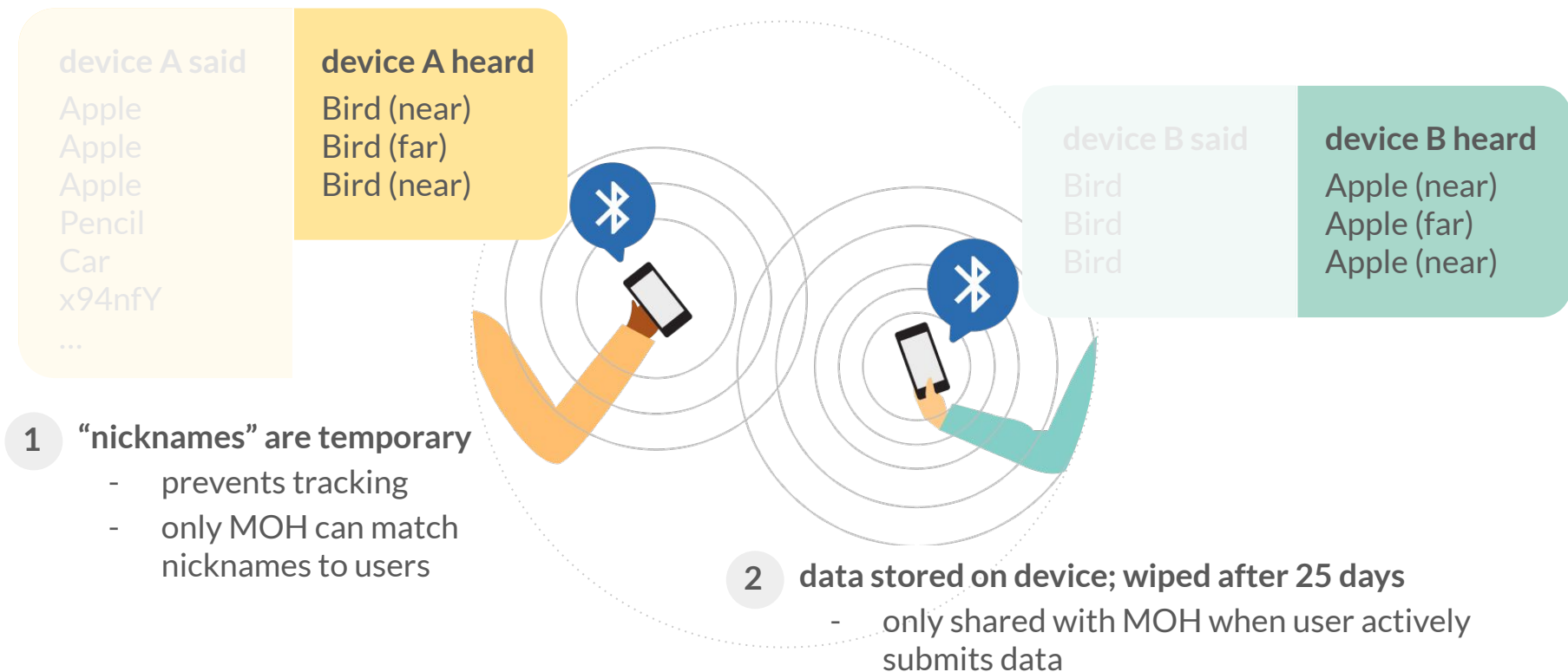


Source: Camilla Schaeffer

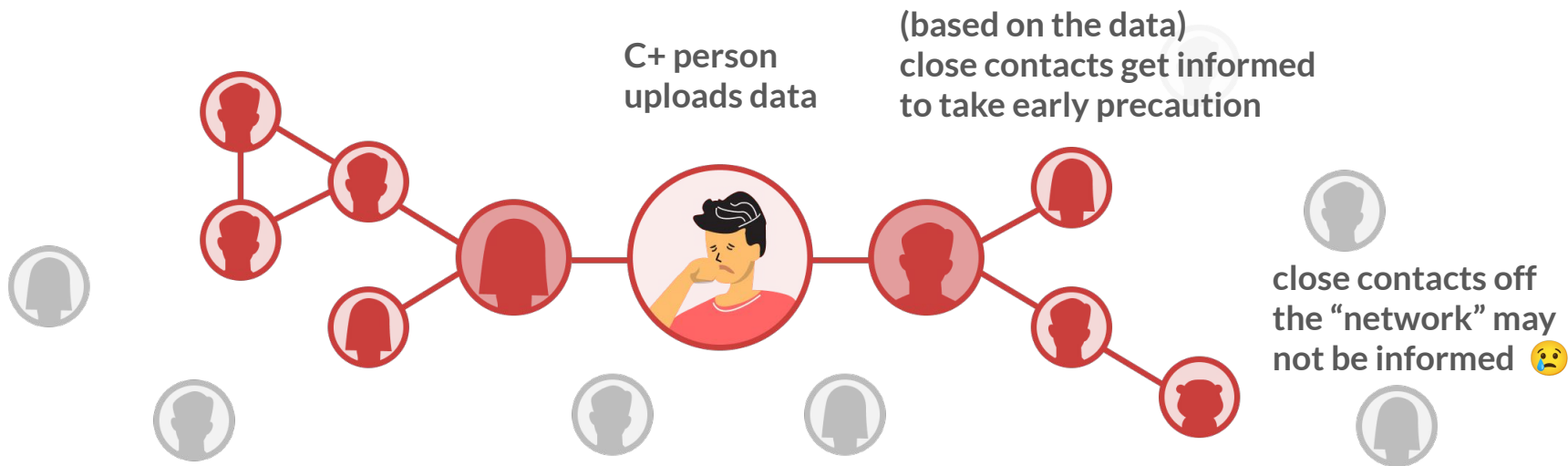


*A team of thinkers and doers working with code, pixels and people*

## ● how TraceTogether works



● how TraceTogether works



**privacy-preserving, community-driven  
contact tracing**

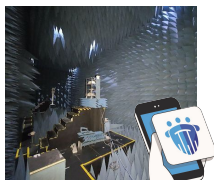
# the TraceTogether journey

2020 — JAN — FEB — MAR — JUN — JUL — OCT —

Work begins



1st prototype



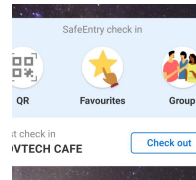
MTF launches TT



Tokens to be produced



SafeEntry integration



70% adoption target



2021 — JAN — APR — MAY — JUN — AUG — OCT — NOV —

TT parliament debate



Vaccination integration



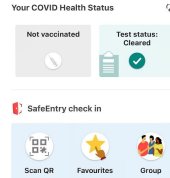
TraceTogether-Only SafeEntry



~100% adoption; >½ of close contacts from TT



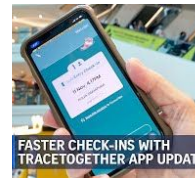
Test result integration



Vaccination Differentiated SMM



Green pass / oTter



● recognition for TraceTogether



**Eye on Innovation Awards 2020  
(Government)**



**Global ICT  
Excellence Awards 2020**



**IT Leader Award 2021  
(Pathfinder)**



**Recognition of Excellence 2021**




**Smart City Awards 2021  
(Public Health & Social Services)**



**Singapore Good Design 2022  
(SG Mark - Digital Solutions)**





**BlueTrace Protocol**

### Our Manifesto

TraceTogether's model of community-driven contact tracing is the first nationwide deployment of a Bluetooth contact tracing solution in the world. We are hopeful that TraceTogether can bring benefits to communities around the world in our common fight against COVID-19. We are heartened by the interest from governments, non-profits and companies looking to adapt TraceTogether for their communities.



BlueTrace manifesto

### BlueTrace: A privacy-preserving protocol for community-driven contact tracing across borders

Jason Bay, Joel Kek, Alvin Tan, Chai Sheng Hau, Lai Yongquan, Janice Tan, Tang Anh Quy  
Government Technology Agency  
Singapore

**ABSTRACT**


TraceTogether is the first national deployment of a Bluetooth-based contact tracing system in the world. It was developed by Singapore's Government Technology Agency and the Ministry of Health to help the country better respond to epidemics.

Following its release, more than 50 governments have expressed interest in adopting the open-source TraceTogether solution. The user's encounter history is stored locally on their user's device; none of this data can be directly accessed by the health authority.

If a user is infected or is the subject of contact tracing, they will be asked to share their encounter history with the relevant health authority with the use of a PIN. (A verification code may optionally be provided to authenticate the health authority official's



BlueTrace technical white paper



### OpenTrace

OpenTrace is the reference implementation of BlueTrace, a privacy-preserving protocol for epidemiological contact tracing to fight COVID-19

<https://bluetrace.io> [info@bluetrace.io](mailto:info@bluetrace.io)



OpenTrace reference implementation

August 24, 2021

### Singapore's GovTech donates OpenTrace to Linux Foundation Public Health's Herald Project

GovTech Singapore (<https://tech.gov.sg>) has signed an agreement to donate the OpenTrace



Linux Foundation Public Health's open-sourced Project Herald

● inspiring the future

## Cases



**Harvard  
Business  
School**



TraceTogether



SINGAPORE  
MANAGEMENT  
UNIVERSITY



Digital Product Management under Extreme Uncertainty:  
The Singapore TraceTogether Story for COVID-19  
Contact Tracing

## Classrooms



**HARVARD  
Kennedy School**

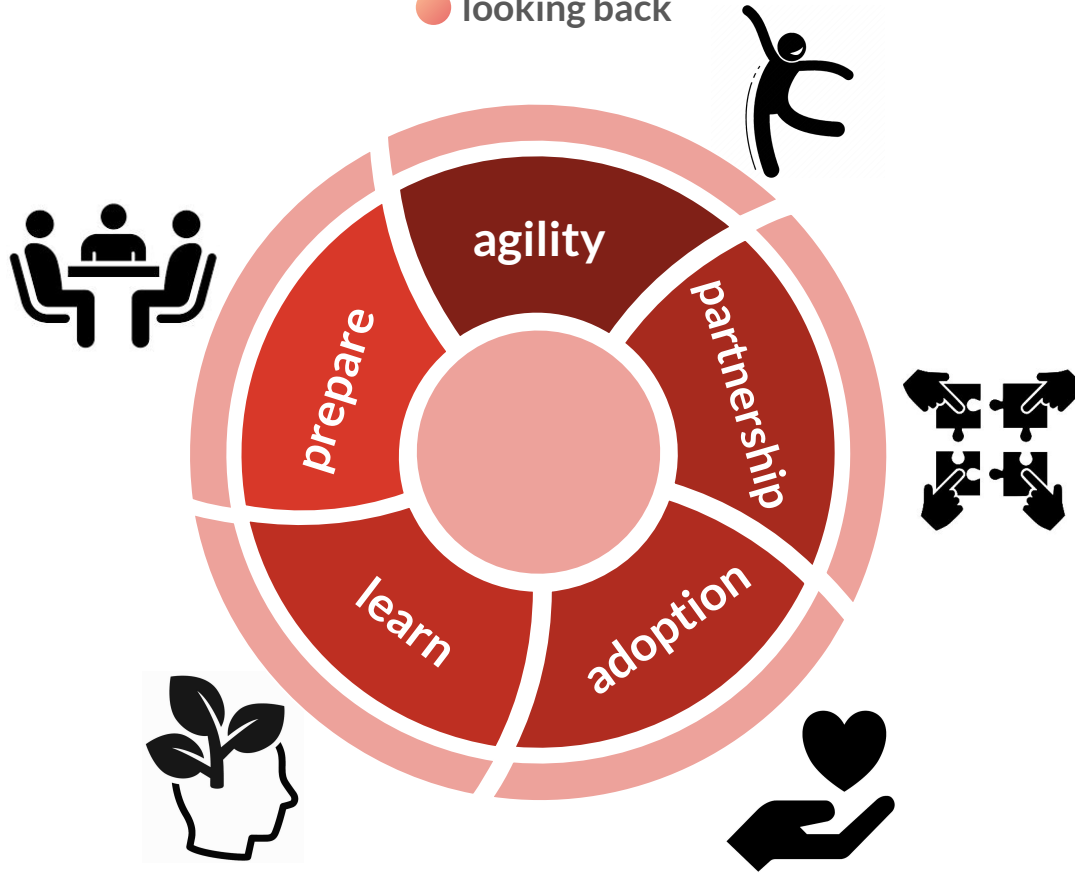
MPP – Policy Design and Delivery  
MPP – Digital Government: Technology, Policy  
and Public Service Innovation



**Harvard  
Business  
School**

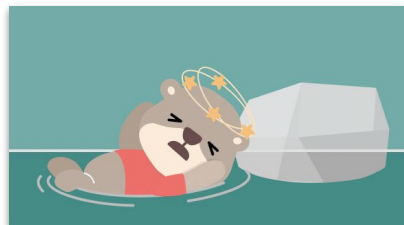
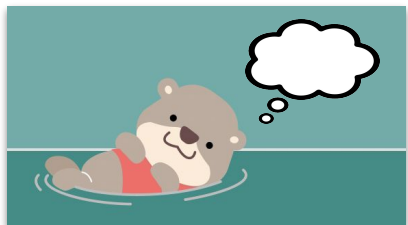
MBA – Public Entrepreneurship

● looking back





● agility



**Outbreak duration**

3 months (i.e. SARS)

Almost 3 years

**Objective**

Proof-of-concept  
Socialise people to unfamiliar tech

Fully operational capability  
Key pillar of pandemic response

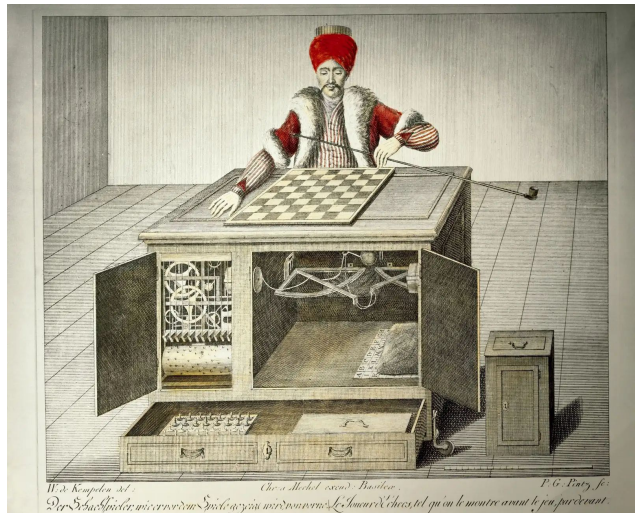
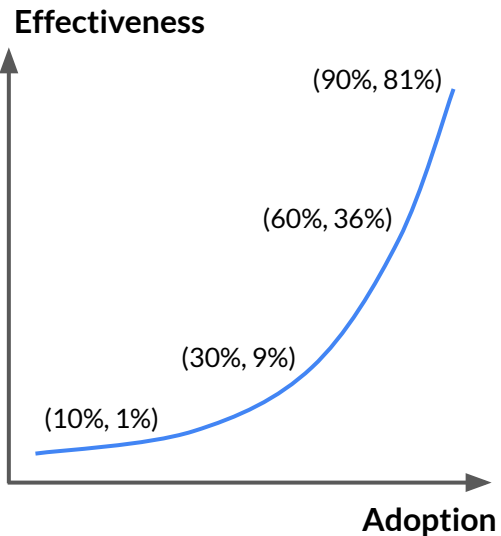
**Adoption / coverage**

40k-400k after 1 week  
500k (10%) / 1%  
(targeted)

500k in 24 hours  
5.7m (~100%) / >50%  
(actual)



● agility





**DON'T BE  
THAT GUY  
HERE  
CLEAN UP  
YOUR MESS!**

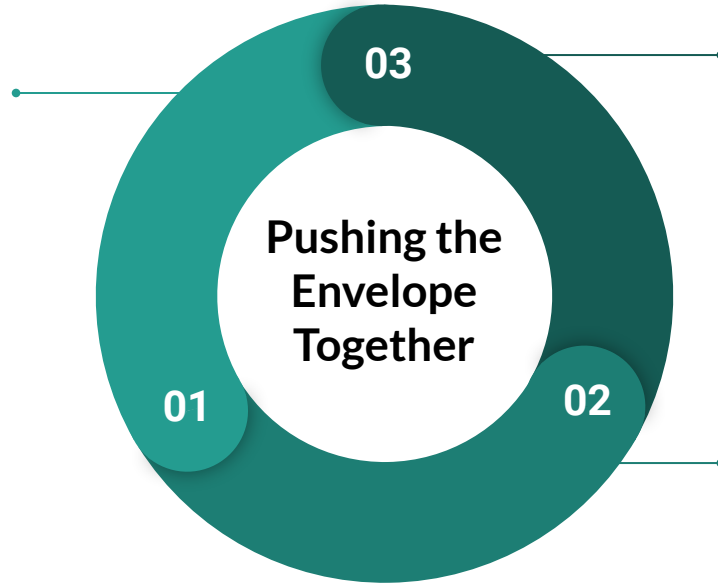
KeepCalmAndPosters.com



## ● inter-disciplinary partnership

### Bluetooth ranging

using heterogeneous mobile devices to accurately measure and log duration and proximity of interactions between users; balancing false negatives with false positives to “do no harm”



### Integration with core outbreak systems

Automating interfaces with evolving MOH systems, streamlining contact tracer workload, enhancements to support changing protocols/policies



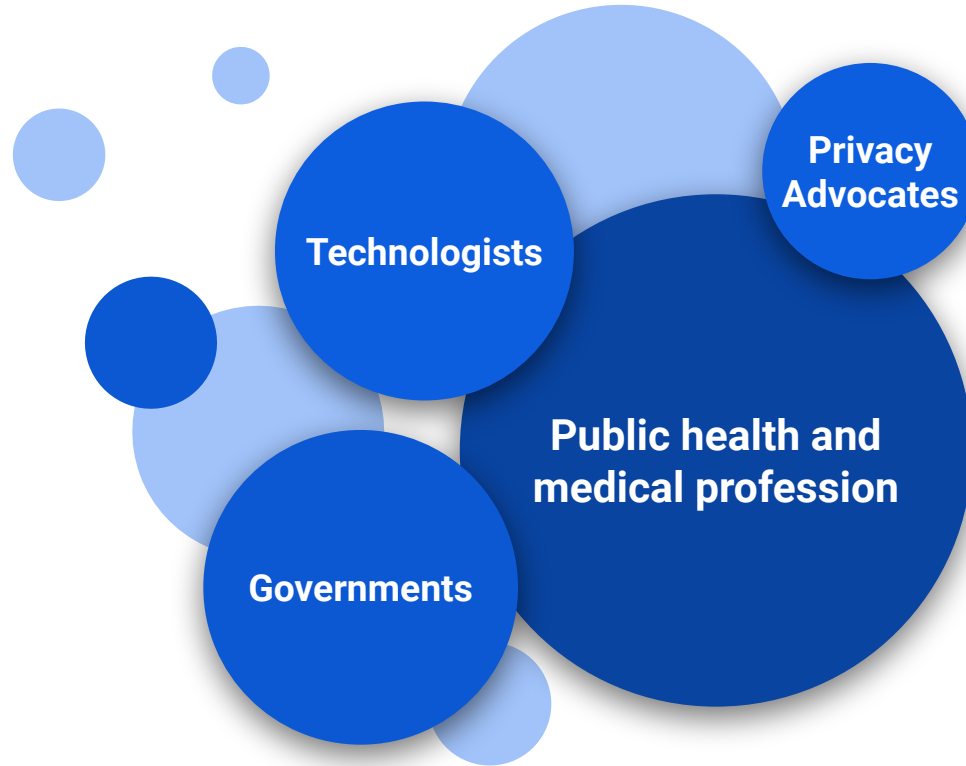
### Privacy

Protecting user data from malicious attackers; obtaining valid consent and allowing withdrawal from system; balancing between privacy and public health





● inter-disciplinary partnership





● thinking about adoption

**“Any sufficiently advanced technology is indistinguishable from magic”**

- Arthur C. Clarke

we were doing something unprecedented, unfamiliar and unproven

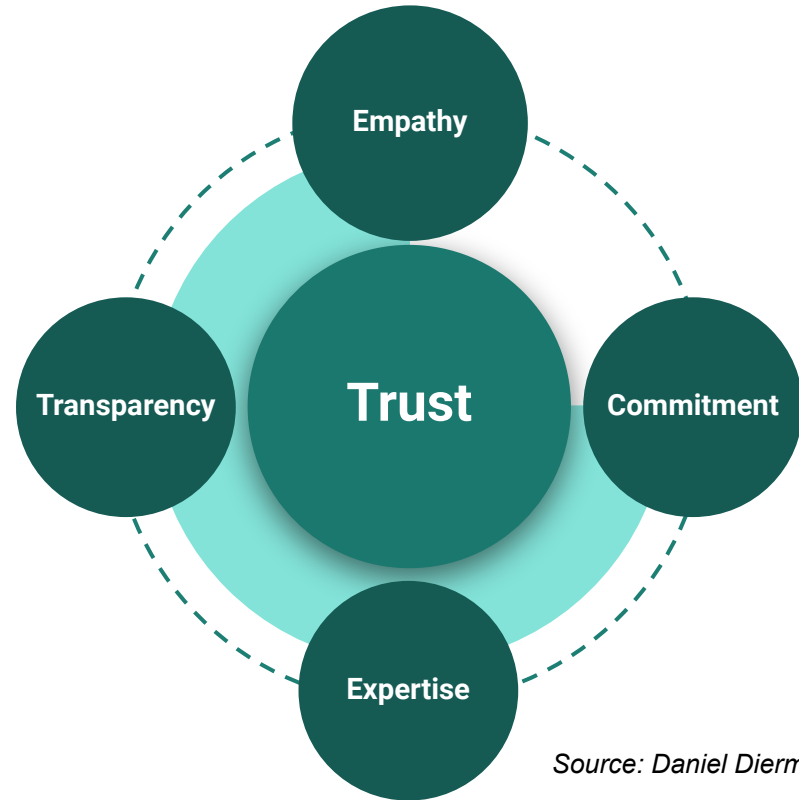
**so why did so many people download and use TraceTogether?**



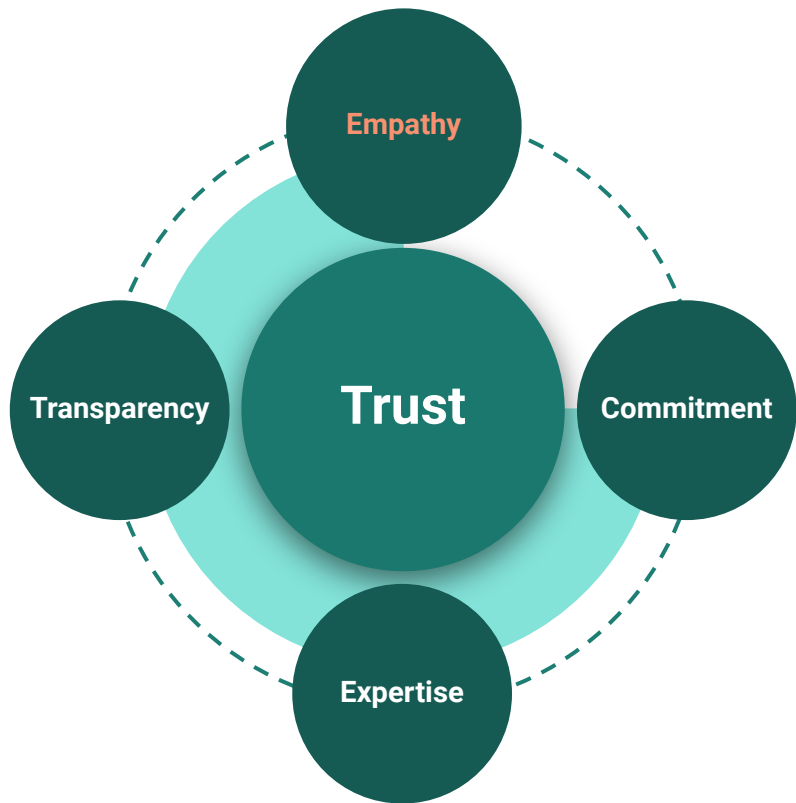


● trust

**Hope** requires trust/faith...



*Source: Daniel Diermeier*



● trust

**To the people of Singapore, with love**

Tap letter to open

**Dear people of Singapore,**

Like you, we wish that this crisis would be over so our lives can go back to normal. Unfortunately, we're still seeing new COVID-19 clusters in our community 😞

Fortunately, there's more we can do to stop the spread.

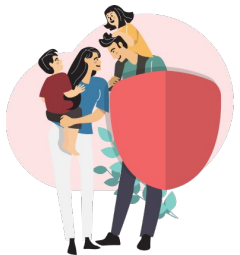
**And the way back to normal starts with all of us, here.**

Change language

中文 | Melayu | தமிழ் | हिन्दी  
 বাংলা | ଓଡ଼ିଆ | ལྷག



Protect ourselves



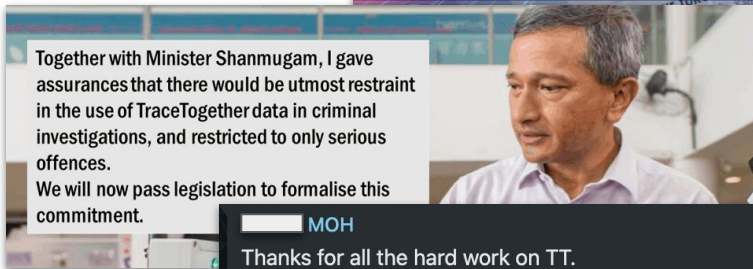
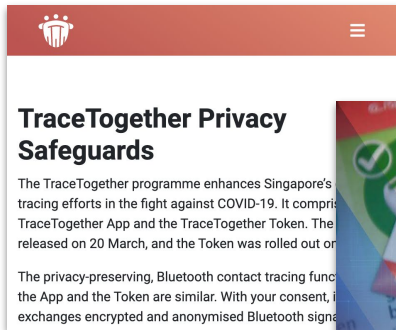
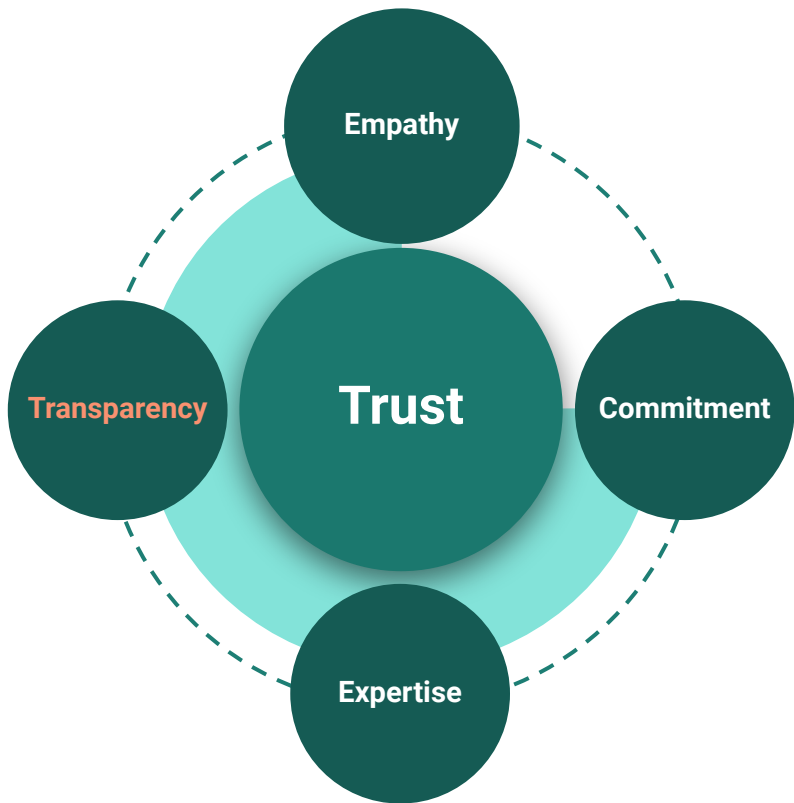
Protect our loved ones and friends



Protect our community



● trust



MOH

Thanks for all the hard work on TT.

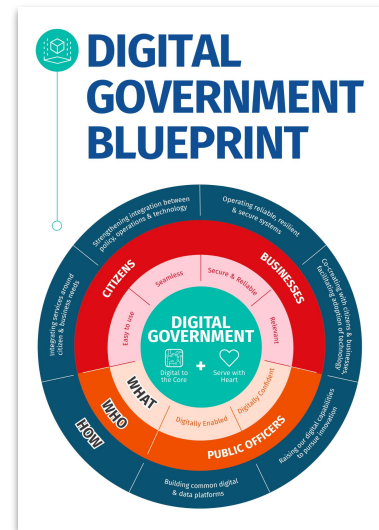
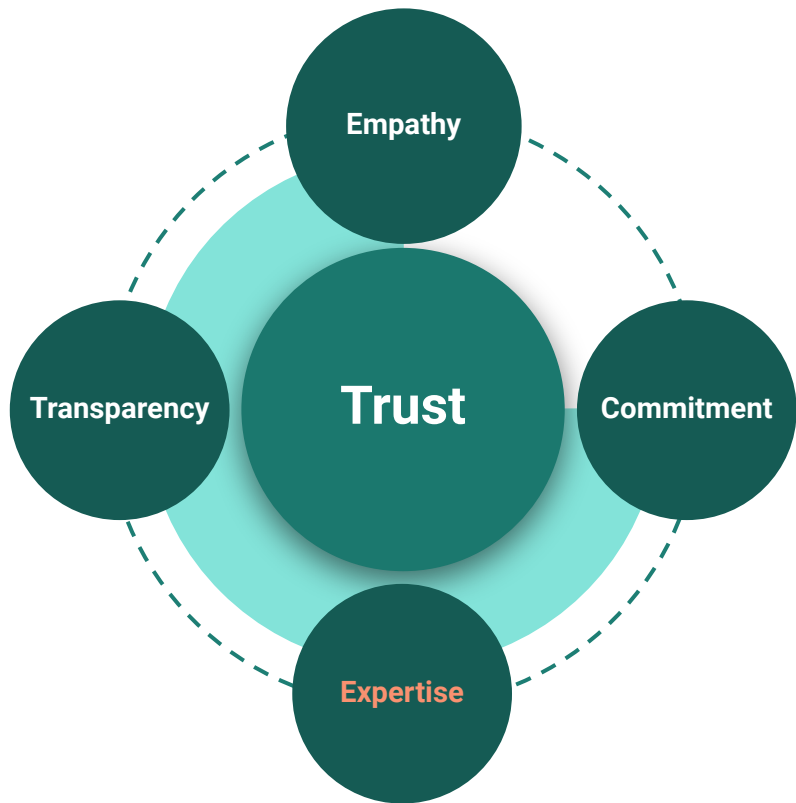
Am sure the recent fiasco after MHA statement must have hit u guys badly.

Just remember, your users are still grateful.

7:20 pm

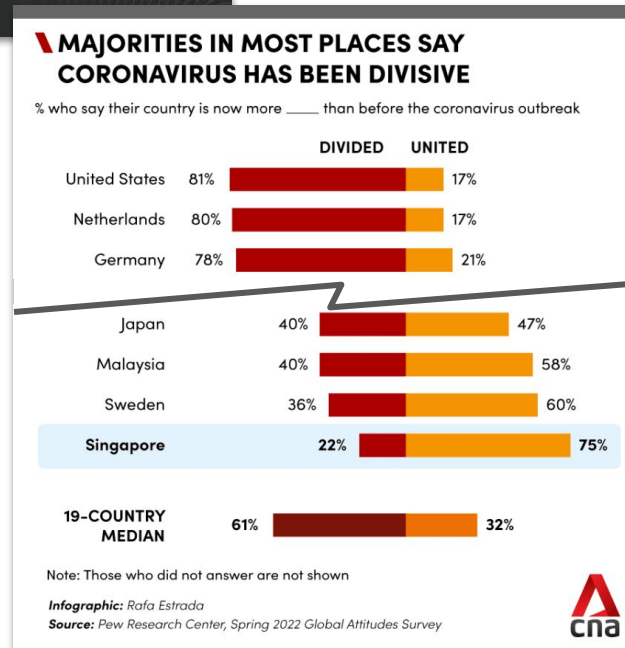
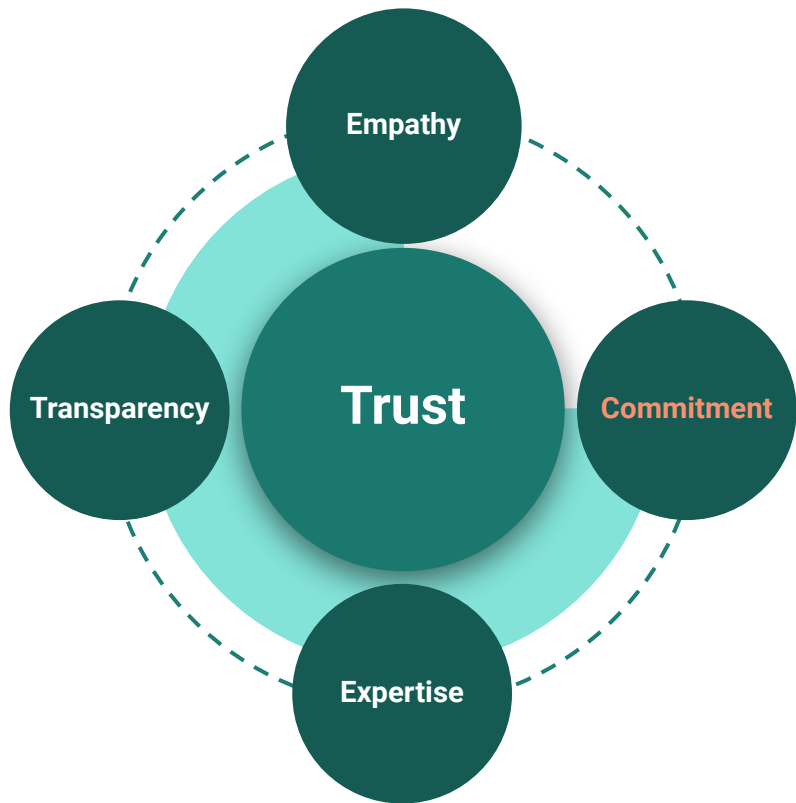


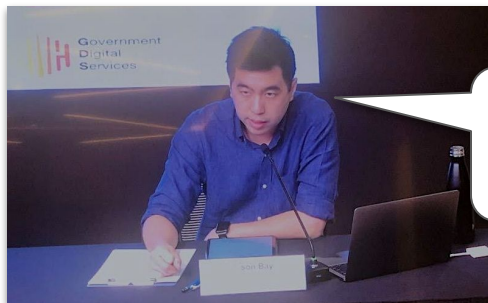
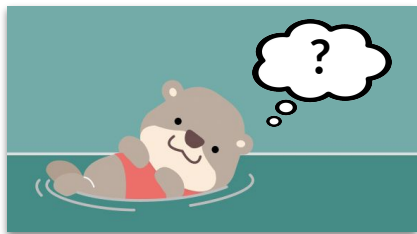
● trust



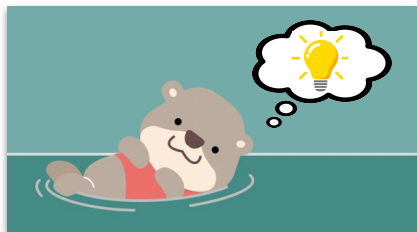


● trust





TraceTogether will help us contact trace strangers who were exposed to COVID-19 patients, and might otherwise become unlinked cases.



#### Coronavirus Contact tracing

### Time taken to trace contacts of Covid-19 patients halved

Contact tracers say technological tools have made the process easier and faster



Actually, manual contact tracing is pretty comprehensive, but takes time.

We learnt that the real value proposition for TraceTogether was not coverage, but speed. So, we tweaked the upload process to nudge users to upload sooner.





## Quantifying SARS-CoV-2 transmission suggests epidemic control with digital contact tracing

Luca Ferretti, Chris Wymant, Michelle Kendall, Lele Zhao, Anel Nurtay, Lucie Abeler-Dörner, Michael Parker, David Bonsall, Christophe Fraser

**doi:** <https://doi.org/10.1101/2020.03.08.20032946>

Now published in *Science* doi: [10.1126/science.abb6936](https://doi.org/10.1126/science.abb6936)

Posted March 31, 2020.

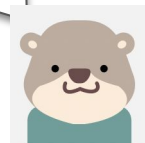
To estimate the requirements for successful contact tracing, we determined the combination of two key parameters needed to reduce  $R_0$  to less than 1: the proportion of cases who need to be isolated, and the proportion of their contacts who need to be quarantined. For a 3-day delay in notification assumed for manual contact tracing, no parameter combination leads to epidemic control. Immediate notification through a contact-tracing mobile phone app could, however, be sufficient to stop the epidemic if used by a sufficiently high proportion of the population.

The median time elapsed from a positive COVID-19 test result

- app users uploading data
- identification of close contacts
- to notification SMSes being sent to the user's close contacts

... was only about 30min.

This led to much more timely isolation of infected persons, potentially even before they begin to shed virions!





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Source: Ghib Ojisan (<https://youtu.be/-MLqE6PWdLA>)





## ● prepare

### My wishlist for digital contact tracing

- **Steward the Technology**
  - Preserve trust above all
  - Adopt emerging technologies appropriately
- **Public Health Comes First**
  - Adapt as medical knowledge evolves
  - Avoid tech push, especially dogma/triumphalism
  - Privacy is a constraint, not the goal
- **Engage Stakeholders Across Domains**
  - Values encoded in system design should reflect sovereign preferences – not those of tech firms
  - Promote open standards, frameworks, and modular implementations
  - Global multi-stakeholder governance model

feature

## Safer Together: TraceTogether and the future of digital contact tracing

A pioneer of digital contact tracing discusses the considerations that went into building the world's first national contact tracing app and ponders the future of the technology.

By Jason Bay  
DOI: 10.1145/3323693  
[OPEN ACCESS](#)

**H**as this been done before in any other country? I scanned the audience in the room and considered the question. Taking a deep breath, I replied, "We are aware of research projects that have explored using Bluetooth to perform contact tracing. But, no, I don't think a national effort using this technology has ever been undertaken."



Association for Computing Machinery article



Private Automated Contact Tracing



Internet Policy Research Initiative  
Massachusetts Institute of Technology



LINCOLN LABORATORY  
MASSACHUSETTS INSTITUTE OF TECHNOLOGY



Community of international digital contact tracing experts

# some thoughts on digital transformation

● leading digital transformation

You are CEO of a company that makes widgets, and sells to retail stores. You want to transform the sales organisation, to take advantage of digital channels to improve sales yield. You must choose one of the following candidates to lead this transformation.



**William**

Company insider with 12 years of experience in marketing, through in-person visits to retail stores, but readily admits to not knowing much about digital.



**Sarah**

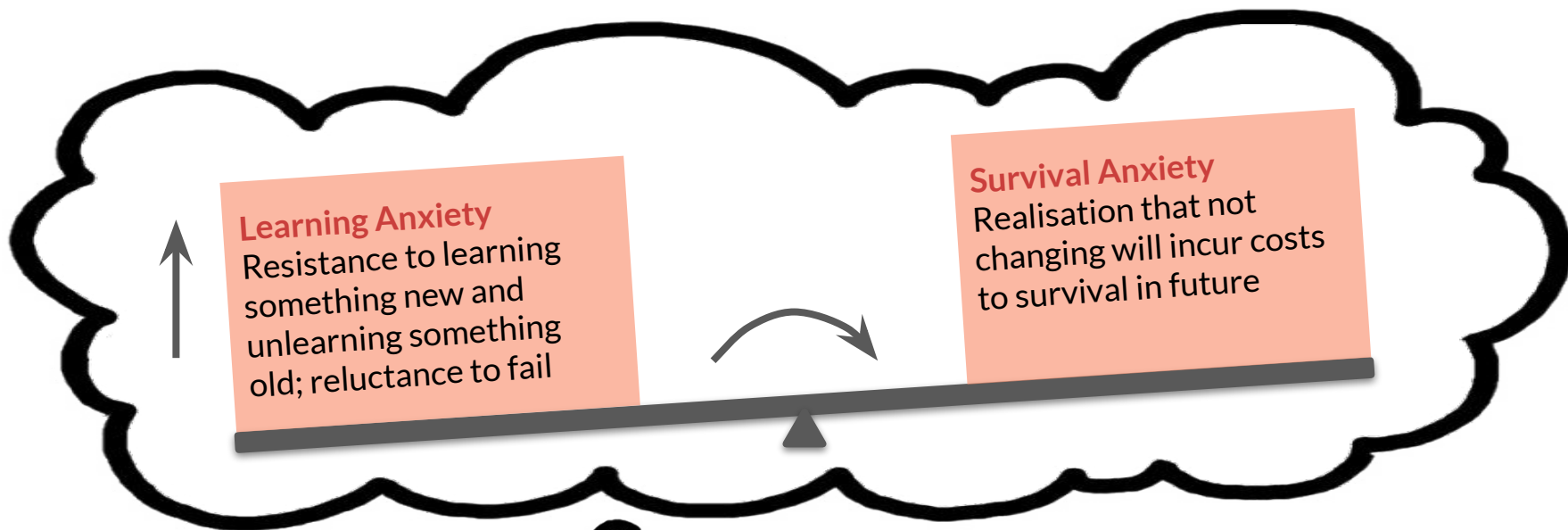
Young digital guru with 7 years experience working for Amazon, leading successive product category expansions and tailoring business models to customer journeys.



**Sophia**

McKinsey associate partner who has consulted and advised companies on digital transformation across a range of industries.

● a model for transformation



**Principle 1**

Survival anxiety/guilt must be greater than learning anxiety to “unfreeze” behaviour



**Principle 2**

Instead of increasing survival anxiety, reduce learning anxiety

## ● sarah's experience

- Sarah's transformation vision scared engineers and engendered resistance
- Became impatient with mainstream
- Started standalone innovation unit outside of main business lines
- Resources diverted to skunkworks team, which showed early promise
- Bifurcation with core business resulted in incoherence and inability to proliferate mindset changes
- Transformation effort eventually failed

Harvard  
Business  
Review

Change Management

### **Don't Put a Digital Expert in Charge of Your Digital Transformation**

by Nathan Furr, Jur Gaarlandt, and Andrew Shipilov

August 05, 2019

## ● william's experience

- William had in fact fiercely resisted digital, and had a feisty personality, but was driven
- Kept Sarah's entire digital team, and connected the tech with the needs of customers and the company
- Redesigned the digital strategy to balance sales across traditional and online
- Brought digital as a tool to empower incumbent sales force to hit their own targets
- Worked with each product manufacturer client to push products through both channels
- Companies that pick insiders to lead transformation succeed 80% of the time (N=50)
- Insiders have credibility to tip the balance towards survival anxiety, whilst also having the empathy for, and the tools to reduce learning anxiety and create psychological safety

Harvard  
Business  
Review

Change Management

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● not about digital nor technology

# Digital Transformation

“Digital transformation is often less about a radical rethinking of the business than about learning how to use digital tools to better serve customers...

“It is as much about organisational change and leadership as it is about digital.”

Harvard  
Business  
Review

## Digital Transformation Is Not About Technology

by Behnam Tabrizi, Ed Lam, Kirk Girard, and Vernon Irvin

March 13, 2019

Harvard  
Business  
Review

Developing Employees

## Digital Transformation Is About Talent, Not Technology

by Becky Frankiewicz and Tomas Chamorro-Premuzic

May 06, 2020

**Empathy** > Technical skills

Reduce **learning anxiety**

Reduce **power-distance**

Find **William**





Trace Together, Safer Together